

1 A global circular economy scenario in a multi- 2 regional input-output framework

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10 KEYWORDS

11 Waste input-output; circular economy; secondary metal production; multi-regional input-output
12 analysis; socio-economic impacts

13

14 ABSTRACT

15 In a resource-constrained world of an estimated 10 billion people in 2050 with the same material
16 aspirations of today's high-income nations there is no question: The future economy will need to

17 be circular. From a policy perspective, the question is whether averting catastrophic environmental
18 impacts through an accelerated transition to a global circular economy can also deliver sustained
19 growth and jobs. The adoption of circular economy measures will have a range of effects both on
20 domestic and foreign supply-chains. Multi-regional input-output (MRIO) analysis models the
21 interdependencies between industries, within and between countries, as well as between
22 intermediate and final goods producers and consumers. It provides a useful toolbox for assessing
23 social, environment and economy-wide impacts of the adoption of the circular economy. We
24 project the MRIO database EXIOBASE to 2030 based on the exogenously given parameters of the
25 IEA Energy Technology Perspective’s 6-degree scenario. We compare this business-as-usual
26 (BAU) scenario and an alternative circular economy scenario. The circular economy scenario
27 considers more recycling, reducing (material efficiency increase), repair and reuse, in relation to
28 the BAU scenario. The adoption of circular economy measures has diverse impacts on the
29 economy and environmental pressures. Global material extraction is reduced by about 10%
30 compared to the baseline, while the impact on employment is small, but positive. In particular, the
31 shift from resource extracting sectors to the service sector will provide more opportunities for high
32 skilled and for female workers.

33

34 Introduction

35 Assuming that the ever-increasing world population would rely on similar systems of production
36 and services – housing, mobility, food, energy and water supply – as compared to today, up to 180
37 billion tonnes of materials will be required, almost three times today’s amounts ¹. It is unclear if

38 those quantities of materials are available and even more importantly if there are large enough
39 sinks that exist for associated waste disposal without catastrophic impact on human wellbeing ².

40 The circular economy is an attempt to break the dependency of the fulfillment of services for
41 human needs with the reliance on material extraction. Moving away from the current linear mode
42 of production (synthetically referred as an “extract-produce-use-discard” model), the circular
43 economy promotes the design of durable goods that can be easily repaired, with components that
44 can be reused, remanufactured and recycled. The circular economy relies more on the service
45 sector and the rental of goods when compared to the ownership of goods in a linear economy ³. At
46 the same time and in addition to the environmental debate, interest in the employment effects of a
47 circular economy has led the policy debate notably in the EU. It is taking place among broader
48 concerns about the future of work and unemployment, total factor productivity and wage
49 stagnation. The circular economy is framed as a means to weave together opportunities related to
50 employment and wage stabilization, innovation as well as productivity together with
51 environmental objectives ⁴. The European Commission Strategy and Action Plan cite the need to
52 foster growth and employment creation and to do so in a way that meets environmental constraints,
53 through resource efficiency, innovation, and capturing the value of wastes as secondary raw
54 materials. The European Parliament provided estimates of up to 3 million new jobs by 2030⁵. In
55 China the concept of ecological civilization, to which the circular economy is a key element, has
56 been promoted as the long-term vision of increased productivity, wellbeing and sustainable
57 development^{6,7}. However, the employment gains are disputed and how many jobs will emerge in
58 the EU, China and other countries embarking on the circular economy remains unclear.

59 When products are recycled, repaired, or reused, employment is generated and when waste from
60 one process is used as an input into others, efficiency and productivity gains are achieved (Porter

61 Hypothesis)⁸. The circular economy keeps products, components and materials at a high level of
62 utility and value through maximising product's life, promoting reuse, refurbishment and
63 remanufacture and the recyclability of inputs and components³. The concept of a circular economy
64 is easily understood in the context of China. As the world's largest manufacturer and processor of
65 natural resources, China sees some of the worst effects of unchecked resource extraction, waste
66 and pollution while struggling to achieve its growth targets. First proposed by scholars in China in
67 1998, a circular economy strategy - which featured prominently in the 12th and 13th Five-Year
68 Plans - was adopted in 2002 by the central government as a new form of development that eases
69 the conflict between rapid economic growth and the limited quantities of raw materials and energy
70 ⁹. In 2009 China's Circular Economy Promotion Law came into force to mandate the resource
71 utilization rate and resource recovery in production, circulation, and consumption. China's policies
72 toward the circular economy became more comprehensive over time, led by different government
73 agencies and use of different policy instruments. Today, the government and subsidy led policy
74 approach, however, starts to show limitations in terms of capturing the whole production life cycle
75 and use of market-based policy design¹⁰. Japan's law¹¹, passed already in 2000, treats materials as
76 circular goods and covers products' entire lifespans. Manufacturers are legally required to run
77 disassembly plants and recover materials, turning product disposal into an asset as companies have
78 an incentive to reuse materials. Today, for example, across Japan 98% of metals are recovered¹².
79 In South Korea, a circular economy approach was initially developed through the 15-year National
80 Eco-Industrial Park Program. Extending in scope and size and involving around 600 firms, in its
81 third phase which ends in 2019, a national network that integrates industrial complexes and urban
82 areas should be established¹³.

83 The circular economy has also been adopted at the level of individual firms. Renault, the French
84 automaker, ensures that 85% of a new vehicle is recyclable when it reaches end of life and that
85 36% of that new vehicle's mass is made from recyclable materials ¹⁴. The same is true for other
86 enterprises, like Xerox, which instead of selling printers is now selling the printing service,
87 offering clients the latest technology while still owning the printers. In owning the machines,
88 Xerox is able to design future models based on components currently in use ¹⁵.

89 Given the international linkages across industries and material flows ^{16,17}, international
90 consumption patterns affect local production patterns and material use. Indeed, the adoption of
91 circular economy principles in Europe could result in employment effects not only domestically,
92 but also affect labor markets in other regions.

93 Simply put, the circular economy is likely to reduce the extraction of primary materials,
94 reformulate the waste management sector, and strengthen the recycling of goods and the service
95 sector ¹⁸. The transition to a circular economy encompasses economy-wide changes affecting a
96 large variety of economic sectors and actors. An account of the impact of the adoption of the
97 circular economy ought to take into account not only the effects on the industries directly affected,
98 but also those linked – upstream and downstream, within and between countries – to these
99 industries. Multi-regional input-output (MRIO) analysis provides a useful toolbox for assessing
100 these economy-wide changes. In comparison to other material flow accounting approaches¹⁹,
101 MRIO analysis has the advantage of tracking the transformation of products at each step along the
102 supply chain, and thus capturing material flows across increasingly fragmented international
103 supply chains. In addition, MRIO data is consistent with the System of National Accounts, and
104 thus makes it relatively easy to capture impacts on employment and value creation. As a negative,
105 MRIO data is often reported at more aggregate product groups than most material flow data, and

106 thus are susceptible to aggregation errors²⁰. A number of input-output (IO) approaches have been
107 used to study circular economy research: they can be grouped into four groups. First, those that
108 simply look at resource efficiency (i.e. material footprints), implicitly but not explicitly including
109 secondary production (i.e. the distinction between goods produced with virgin raw material versus
110 those produced with recycled material or scrap)^{16,21–23}. Second, those that have looked at waste
111 flows through the economy^{24–26}. The best example of an IO framework used to track waste and
112 waste treatment is provided by the Waste Input-Output model of Nakamura and Kondo²⁷. Their
113 framework has been used extensively in the Japanese case^{28,29}. A third group of IO studies look
114 specifically at the material content of production, synonymous with how materials are tracked
115 through the economy in the Waste Input-Output model^{30,31}. Such studies can better link into
116 understanding potentials for re-use, and have been postulated as a more pragmatic way to
117 implement either consumer or trade policy to tackle embodied emissions. A number of these
118 studies have taken a scenario based perspective^{32,33,34}. A fourth group of studies using IO to
119 understand the circular economy have focused on the value creation aspects of the circular
120 economy – with the advantage of IO approaches being the integration of value added and
121 employment alongside material and energy in a single framework³⁵.

122 However compared to the use of IO frameworks for studying environmental issues, the
123 application of IO in circular economy research is relatively rare due to the high industry
124 aggregation. This might be due to the limited availability of mining and processing of raw
125 materials data and waste and waste treatment accounts in official statistics, especially at the global
126 level³⁶. The recent work on the EXIOBASE database has gone some way into solving this issue.
127 Starting in the CREEA research project (www.creea.eu), and continued in the DESIRE project
128 (www.fp7desire.eu), a physical layering approach was introduced in EXIOBASE to estimate mass

129 balances across physical inputs and outputs in dry matter terms. A part of this work involved the
130 specific estimation of processes for handling waste and secondary products distinguished by
131 material type.

132 In this work, we build on the EXIOBASE dataset, utilizing the explicit handling of secondary
133 production to model in a scenario context three broad policy initiatives. Taking a comparative
134 scenario-based approach until 2030, we estimate the material, employment and value creation
135 impacts of the policy initiatives. With this work we aim to show the direct and indirect effects of
136 the technological change that comes about with a more circular economy, but we refrain for now
137 to show the induced effects in the economy.

138

139 Material and methods

140 In contrast to previous studies^{34,37–39} that pay specific attention to the details of future metal
141 demand based on specific low-carbon technologies/technology scenarios, this paper focusses on
142 the economy-wide effects of a general group of circular economy measures and the implications
143 these have for material extraction and employment around the globe. This section shortly
144 introduces the multi-regional input-output framework EXIOBASE, which underlies the analysis,
145 summarizes the methodology used for extrapolating the system into the future, and describes the
146 implementation of the circular economy scenario.

147 **Using EXIOBASE to model production from secondary materials**

148 For the MRIO EXIOBASE⁴⁰, physical data in line with the framework provided by the System
149 of integrated Environmental-Economic Accounting (SEEA) in order to ensure international
150 consistency have been used in the compilation of the waste industries in the supply-and-use tables
151⁴¹. The physical data is used to estimate the relative share of primary and secondary production

152 (under the assumption that they produce an equivalent end product from different inputs). This
153 results in the differentiation between primary production and secondary production for thirteen
154 sectors: wood material, pulp, paper, plastic, glass, steel, precious metals, aluminum, lead zinc and
155 tin, copper, other non-ferrous metals, bottles, and construction material (see the list in Section 1 of
156 the Supplementary Information and details on data and construction process in ^{40,41}). In the
157 monetary supply-and-use framework, the corresponding waste products are treated as a service of
158 handling of the waste product, and have a zero value as it is assumed the price of the waste material
159 is zero. However, the corresponding industries differentiate the production of materials both from
160 original resources and from recycled materials. In the EXIOBASE construction, life-cycle
161 inventory data was used to disaggregate the inputs into the primary vs the secondary industry (for
162 example, the energy use into primary or secondary aluminum production). This was done at the
163 coefficient level for the 13 sectors identified above, using generic (not country specific) life-cycle
164 inventory data. The most important coefficients are different in the database between the two forms
165 of production, and at least include energy inputs and the main material content inputs; see ⁴² for a
166 proper description of the data used in this part of the disaggregation in EXIOBASE. Estimates of
167 market share of primary versus secondary production are taken from available statistics ⁴². It is
168 assumed that the output of the primary and secondary production in terms of processed material is
169 equivalent. In essence, the set-up is very similar to the original waste IO model ²⁷, with specific
170 processes set-up to handle the treatment of waste, with their own input coefficient and emissions.
171 One contrast is the implementation in a supply-and-use framework, which allows for a more formal
172 specification of allocation between waste products and industries. The physical layering of
173 EXIOBASE imposes a mass balance on the physical inputs and outputs at the product and industry
174 level. Total mass of all relevant flows in the economy are estimated, in dry matter units. The

175 physical inputs into the economic supply-chains and the emissions and other physical wastes from
176 the economy is derived directly from the physical mass balances and complements the monetary
177 IO data as environmental extensions. This allows for the estimation of emissions and other waste
178 in physical terms, and, if desired, the supply-chain modelling in mixed units. In this work, we use
179 the monetary layer of the EXIOBASE dataset for the supply-chain modelling, which ensures all
180 supply-chain data is kept in line with statistical data provided in country specific supply-and-use
181 tables. This also ensures the modelling of monetary balances that have a large impact on value
182 added and labor indicators.

183 EXIOBASE provides data for 44 countries and 5 rest of the world regions. It covers a range of
184 environmental extensions, has 200 unique product groups and 163 industries. For full details, see
185 Stadler et al.⁴³. To facilitate comparison of results from regions at different stages of
186 developmental, we present results at the regional level. Each region is built upon data from
187 individual countries and the rest of the region as a whole. The number of individual countries
188 modelled within each region differs, with higher individual country detail for Europe (30), major
189 economies in Asia and the Pacific (9), the Americas (4) and Africa (1), and only regional-level
190 data available for the Middle East. We use indicators from EXIOBASE for material requirements
191⁴⁴, employment per gender and skill levels (6 types of labor, male and female in high, medium and
192 low skilled work)⁴⁵ and value creation (simply value added by sector). Material data includes all
193 biogenic and non-biogenic extractions from nature to the economy, whereas employment is
194 measured in persons-year equivalents.

195 **Projecting EXIOBASE to 2030**

196 To analyze the direct and indirect impacts that a transition to a more circular economy might
197 have on the economy and the environment, we use the business-as-usual (BAU) scenario from

198 Wiebe et al.⁴⁶ and implement an alternative circular economy scenario up to 2030. The BAU
199 scenario is based on the International Energy Agency’s Energy Technology Perspectives (IEA
200 ETP) 6-degree scenario⁴⁷. The IEA scenario was chosen as BAU because of its no-policy-change
201 projection of world GDP up to 2030 at country and sector level which has no direct relation to the
202 circular economy scenario. As such it can be seen as an independent no-policy-change scenario of
203 the world economy, while still foreseeing major ongoing changes in the energy industry. The
204 MRIO EXIOBASE is extrapolated into the future based on the exogenously given parameters of
205 the IEA ETP scenario is shortly summarized in the Supporting Information and explained in detail
206 in the Supplementary Information of Wiebe et al.⁴⁶.

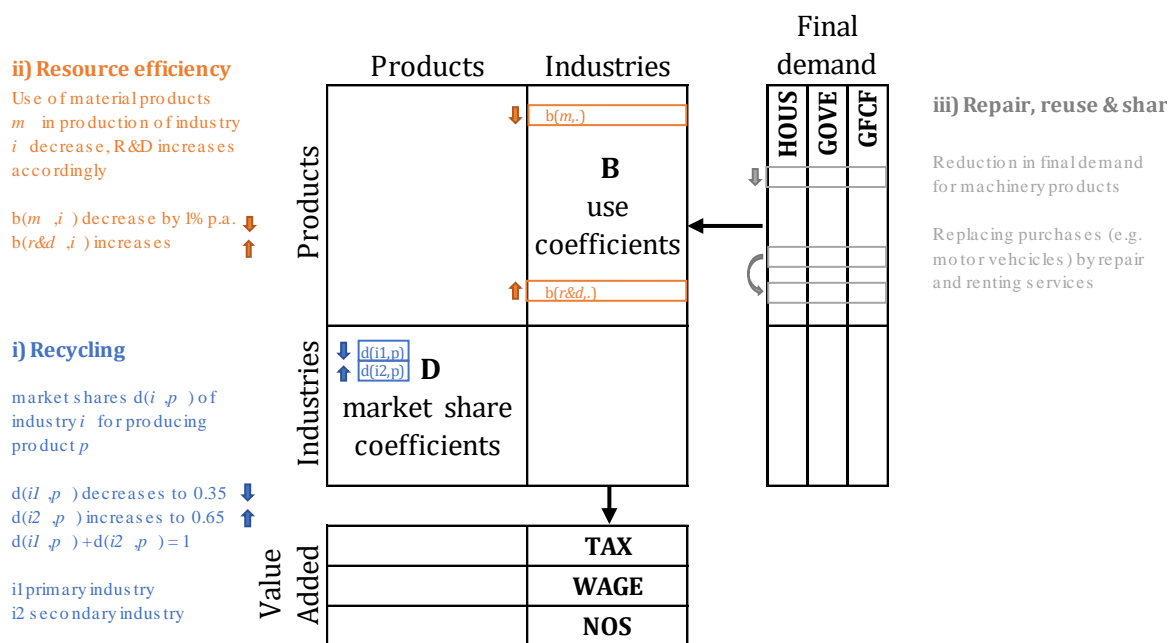
207 Overall, the approach taken here is a typical IO scenario analysis, with all its virtues and
208 drawbacks as for example described by Duchin³⁶.

209 **“What-if” scenario specifications**

210 The BAU scenario is compared to a scenario which adopts three key aspects of the circular
211 economy: i) recycling, ii) reduction in material consumption (i.e. higher material efficiency) and
212 iii) repair, reuse and service. This scenario design touches three of the four tenets of the circular
213 economy (the fourth being product design). All three have important sectoral implications in the
214 extraction, manufacture and waste management sectors. The scenarios are built on the major
215 provisions of the Chinese, Japanese and European circular economy legislation highlighted above,
216 and the approaches used by Scott et al.⁴⁸ to model increases in material productivity in the UK
217 economy and identified by Aguilar-Hernandez et al.⁴⁹. There are clearly many more complex
218 scenarios that could be modelled, and further research should aim for a more comprehensive
219 assessment of different options compared to the two stylized extremes we present here.

220 The alternative scenario changes different parts of the supply-and-use tables, as summarized in
 221 Table 1 and described in more detail below. Figure 1 gives an overview on the parts changed in
 222 the table related to the three key aspects of the circular economy.

223 **Figure 1.** Changes in the SUT system for the three key aspects of the circular economy. The
 224 schematic representation of the SUT is adapted from reference ⁴⁶. Copyright 2018 Authors.



Notation:

HOUS = Household final consumption expenditures, GOVE = Government final consumption expenditures, GFCF = Gross fixed capital formation, VA = Value added, GDP = Gross domestic product, POPU = Population, TAX = Taxes and subsidies, WAGE = Compensation of employees, NOS = Net operating surplus

225
 226
 227 Rather than considering waste generation, as e.g. in the supply-and-use approach to waste
 228 modelling in Lenzen and Reynolds ²⁴, here we take advantage of the supply-and-use framework
 229 using the fact that one product, e.g. steel, can be produced by different industries: the industry that
 230 uses the primary resources and the industry that uses the recycled material. For the scenario, we
 231 exogenously choose the level of production of metals and other materials from recycled products
 232 relative to the production from primary resources such as metal ores, rather than using e.g. the

233 rectangular choice-of-technology (RCOT) model⁵⁰. The RCOT model would endogenously
234 determine the speed of the shift toward secondary material industry. As we aim to estimate the
235 indirect supply chain effects of a strong increase in recycling activities, we chose to set the level
236 of the desired outcome of circular economy policies exogenously.

237 The scenario is applied to the 43 countries and 5 rest of the world regions in EXIOBASE and
238 implemented in relation to the BAU scenario. We have not fully endogenized capital investments
239 in the model, but assume that past investment patterns are sufficient to provide adequate capacity
240 for waste treatment. A drawback of this approach is that investment patterns do not differ between
241 the BAU and the alternative scenario (apart from for the energy sector as defined by the IEA), as
242 detailed information of the differences in the investment structure between the technologies is not
243 available for implementation in an IO framework. Nonetheless, the modelling approach is general
244 enough to incorporate more details in this respect once data becomes available, so it becomes
245 possible to improve the current approach of a the comparative static analysis to a more dynamic
246 model³⁶. A further assumption is that the products produced from the complementary technologies
247 (that have as *inputs* primary *or* secondary materials) are equivalent and, thus, perfect substitutes.
248 The entire system is constructed and projected in constant prices. We show report price differences
249 between the scenario due to more efficient use of material inputs, but do not model subsequent
250 price effects (e.g. that may lead to changing demand). The goal of this research is not to forecast
251 trends in the world economy; rather, we are interested in the differences in physical and socio-
252 economic outcomes (nature inputs and employment outcomes) when certain technological and
253 structural changes in the economy occur. We apply standard input-output analysis using the
254 exogenously determined changes in final demand and the multiplier matrix based on the Leontief
255 demand model^{51,52}. As such, we are analyzing direct and indirect effects, but do not model induced

256 effects ^{52,p.244}. For determining the impacts on employment and material extraction, the usual input
 257 multiplier matrix is multiplied with the respective stressors, i.e. employed persons (in thousands)
 258 per unit of output or materials (in tons) per unit of output.

259 We compare the consumption- and production-based material and employment implications of
 260 the adoption of circular economy principles to understand how consumption-based decisions in
 261 one region affect environmental and socio-economic outcomes in another.

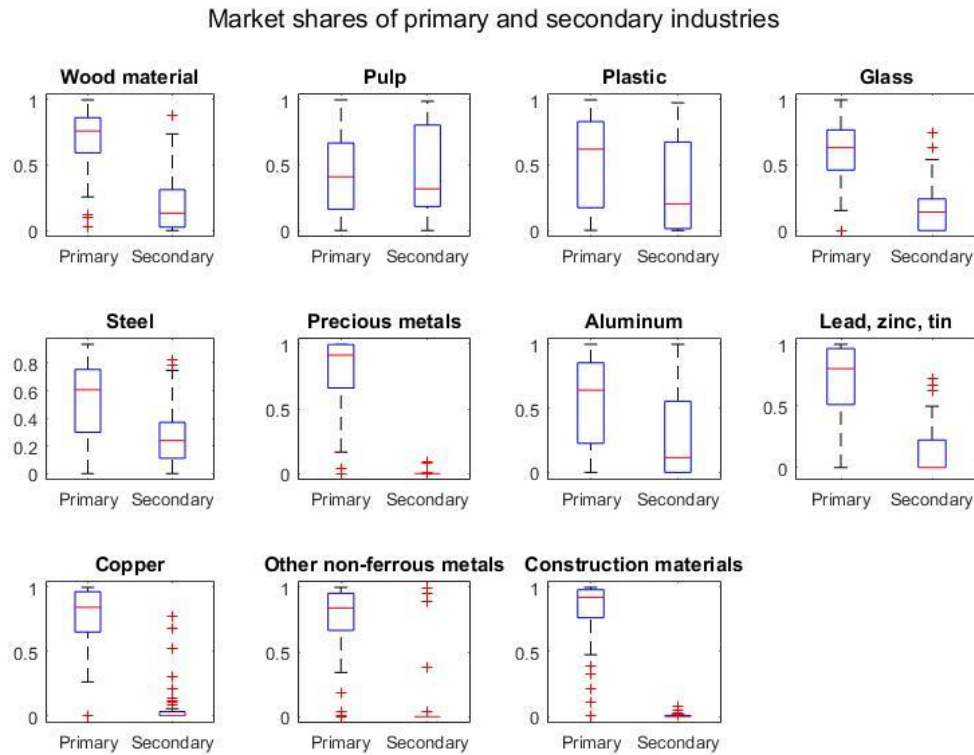
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 263 **Table 1.** Business-as-usual (BAU) and circular economy scenario specifications

	BAU – IEA ETP 6 degree scenario	Circular economy scenario		
		Recycling	Reducing	Repair, reuse and service
Investment (Gross Fixed Capital Formation)	Renewable energy technologies	Assumption that production capacity grows commensurate to recycling levels and becomes available	Savings from material efficiency allocated to R&D	Reduction of final demand by 1% per year for all machinery products. Reallocation to services such that motor vehicle savings are allocated to repair services and other savings to retail trade and renting services.
Input coefficients of technology production	Machinery and equipment, electrical machinery and apparatus			
Input coefficients of technology use	Relative changes of electricity use	Change in market shares from primary to secondary material producing industries (linear to a cap of 65%)	Annual decrease of 1% in the use coefficients of both primary and secondary materials	
Market shares of materials production	Shares of electricity types and development of energy efficiency according to IEA ETP 6-degree scenario			

264
 265 **Recycling:** The recycling component of the scenario is based on the circular economy principle
 266 that waste is a resource. Elements in waste can be reprocessed to replace inputs from primary
 267 industries. Paper, metals, plastics and glass are routinely separated and recycled. In their Circular
 268 Economy Strategy, the EU has set the target of recycling 65% of municipal waste by 2030.
 269 Translating this target directly into the supply-and-use framework is unfortunately not possible.
 270 This is due to the limitation In EXIOBASE, growth in recycling can be reflected by the
 271 replacement of intermediate goods from extractive industries (e.g. manufacture of basic iron and

272 steel or manufacture of glass and glass products) to recycling and industries (e.g. reprocessing of
273 secondary steel into new steel or reprocessing of secondary glass into new glass). We assume the
274 price of the products produced from recycled materials to be the same as the one of products
275 produced from raw materials. The final output of the industries is assumed to be the same (for
276 example steel produced from iron ore or from scrap is the same steel). The difference lies in how
277 the production is distributed between the primary and secondary industries. Eleven primary
278 industries in EXIOBASE can be replaced by recycling, as shown in Figure 1. By changing the
279 market shares in the supply matrix from the manufacture from raw materials to the reprocessing
280 of materials, we assume that the products are produced more and more by the industries that use
281 waste materials (secondary industry) rather than by the industries that use the primary materials
282 (primary industry). We linearly increase the market shares of the secondary industries in every
283 country from their current share (displayed in Figure 1) to 65% in 2030, if the current share is not
284 already higher. This number has been chosen mirror the current situation, where the primary
285 industries have an average median of about 65%. This will reduce the demand for primary material
286 extraction.
287

288 **Figure 2.** Distribution of different market shares of primary and secondary industries across
289 countries, 2014



290

291

292 Figure 2 displays the cross-country distribution of the market shares for the eleven selected
293 industries in 2014. The boxplots show the distribution of the market shares of the primary and
294 secondary industries across countries. The median is the red line in the middle, e.g. the median
295 market share for primary wood is about 75%, i.e. in half of the countries the market share of
296 primary wood in total wood products is higher than 78%. The blue box contains 50% of the
297 observations, 25% below and 25% above the median. That means that for half the countries, the
298 market share of primary wood is between 60% and 85%. The black lines indicate the spread of the
299 lowest/highest 25% and the red crosses are outliers. From these it is obvious that there are some

300 materials with very high recycling rates in some countries, such as pulp, plastic, steel and
301 aluminum. For other materials however, less than half the countries are having any secondary
302 material production, such as precious metals, lead, zinc and tin, copper, other non-ferrous metal
303 and construction materials.

304 In summary, the alternative scenario assumes a linear growth in the secondary industries
305 (recycling, reprocessing) reaching a market share of 65% in 2030 in all countries. This growth is
306 accompanied by equivalent decreases in the primary manufacture of these goods, which, in turn,
307 reduces the demand for the corresponding material extraction. That means, that only 35% of the
308 respective processed material is produced from raw materials, 65% is produced based on recycled
309 material. The scenario does not take into account the reprocessing of other forms of waste (e.g.
310 organic waste) as other inputs (e.g. compost).

311 **Reducing material inputs:** A second element of the circular economy relates to a higher
312 durability of goods. The durability of goods can involve more materials used per good, but lower
313 material use overall. In the case of beer, the use of reusable bottles may bring about 20% cost
314 reductions. Though each individual bottle would require a 34% increase in glass used, the fact that
315 each bottle is reused up to 30 times reduces the overall material used. The same applies to garments
316 that require more resistant fibers, but fewer overall as they last longer⁵³ (McKinsey, 2013). In this
317 sense, durability is equivalent to pointing to a higher material efficiency. The scenario thus
318 assumes that material efficiency gains in the circular economy scenario grow faster than in the
319 BAU scenario, by assuming a 1% annual growth. This additional growth could have important
320 consequences. For example, buildings in the European Union accounts for 42% of final energy
321 consumption, about 35% of greenhouse gas emissions and more than 50% of all extracted material,
322 and thus the use of better construction materials and use of these buildings could lead to reductions

323 in the EU's energy and material demand.⁵⁴ In EXIOBASE, this is modelled by decreasing the use
324 coefficients of primary and secondary materials in the manufacturing industries. The savings from
325 lower material use are reallocated to R&D. This modelling is not exact, meaning that there could
326 be a time lag between the R&D investments and material efficiency improvements. This lack of
327 endogenous dynamics is a drawback of the current approach and will need to be improved.
328 Theoretical models for this exist, see e.g.^{52,55,56}, but empirical implementation is challenging and
329 is still lacking.

330 Through inter-industry relations in the IO framework, a lower use of materials in the
331 manufacturing industries translates to lower intermediate demand for materials from the primary
332 and secondary material processing industries. This in turn lowers the demand for products from
333 the material extraction industries, which leads to lower material extraction from nature.

334 **Repair, reuse and share:** The circular economy emphasizes the repair and reusability of goods.
335 Goods are repaired and reused at a higher frequency, not discarded and replaced. The circular
336 economy also emphasizes use in terms of a service industry in opposition to use in terms of
337 ownership. The circular economy thus embraces the sharing economy⁵⁷. For example, for Europe
338 McKinsey calculates the feasibility to grow resource productivity by up to 3 percent annually
339 looking at the systems for three human needs (mobility, food, and built environment). This would
340 generate a primary resource and non-resource and externality benefit to a total of around €1.8
341 trillion versus today. This would translate into an increase in gross domestic product of as much
342 as 7 percentage points relative to the current development scenario, with additional positive
343 impacts on employment⁵⁸. To be on the conservative side and to account for lower implementation
344 capacity in emerging and developing countries, per year, we shift 1% of final demand for all
345 machinery products to repair and reuse in EXIOBASE. The fall in the final demand for motor

346 vehicles is compensated by a corresponding increase in repair services (repair). The fall in the final
347 demand for all other machinery are compensated by an increase in retail trade and renting service
348 (reuse and share). Implementing these changes exogenously into the model, i.e. using expert
349 knowledge for scenario specification, has a long history in IO analysis ^{36,59}.

350 Results

351 The adoption of the circular economy leads to a significantly lower global material extraction
352 when compared to the BAU scenario. Global results range from a decrease of about 27% in metal
353 extraction, 8% in fossil fuel extraction and use, 8% in forestry products, to about 7% in non-
354 metallic minerals. These changes result from the increased demand for re-processed products as
355 opposed to those stemming from primary extraction in addition to the obvious effect of increased
356 material efficiency, which reduces material use. These results are in line with feasibility
357 assessments from McKinsey and studies by the International Resource Panel ⁵⁸. Results differ by
358 region, with material extraction falling the most in the Americas and not changing at all for certain
359 industries in Europe. As compared to McKinsey’s European assessment, this is not surprising
360 when taking a global perspective. In the EU, over the last two decades, manufacturing shifted to
361 Asia with much lower material efficiency in producing countries but significantly increasing
362 material efficiency in EU importing countries ².

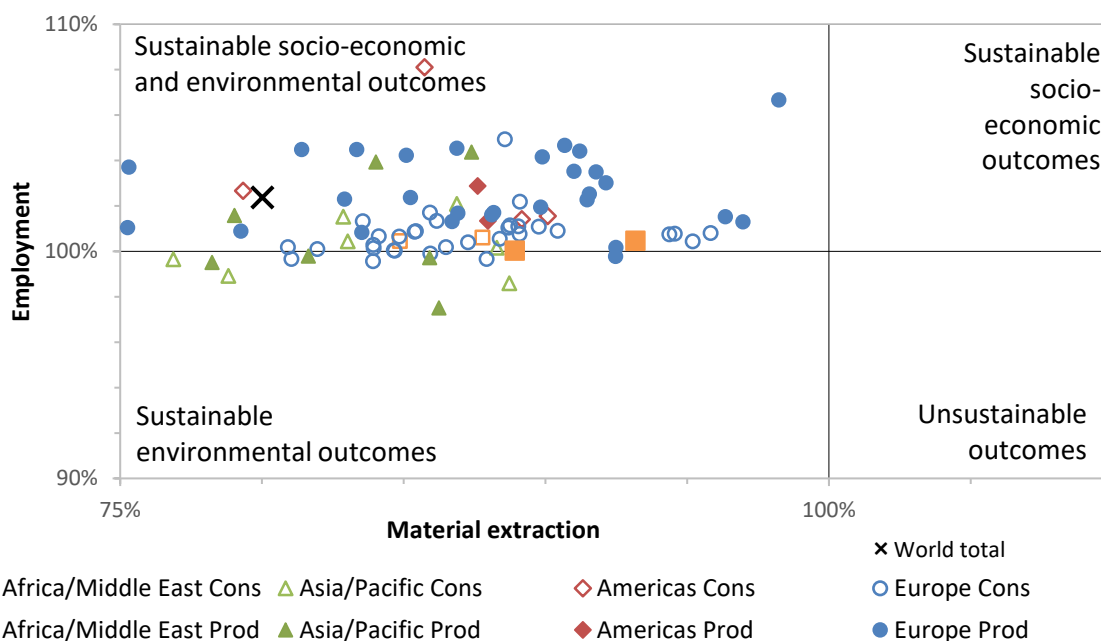
363 Given the linkages between material extraction with other industries and the sectoral distribution
364 across regions, the adoption of the circular economy has diverse impacts on employment and
365 environmental pressures. Worldwide, about 10% less material is extracted, while slightly more
366 people are employed (marked with an × in Figure 3). In the circular economy scenario, practically
367 all countries/regions have a predicted material extraction lower than 100% of the BAU scenario
368 (with the exception of some small European countries). In most countries, the adoption of the

369 circular economy promotes employment, as the majority of observations lie above the employment
370 predicted by the BAU scenario (100%). All points in the top-left panel of Figure 3 are considered
371 sustainable outcomes of the circular economy scenario: employment increases, while less
372 materials are used. The top-right quadrant of the Figure indicates employment and material use
373 increases, which is interpreted as “sustainable socio-economic outcomes”, while a reduction in
374 both indicators reflects “sustainable environmental outcomes” (lower-left quadrant). A reduction in
375 employment and an increase in material use would reflect unsustainable outcomes (lower-right
376 quadrant).

377 Figure 3 also decomposes findings according to the materials used in production (territorial
378 material use, solid markers) or those embedded in consumption (material footprint, outlined
379 markers). The production perspective indicates what happens within the country due to changes in
380 the production, e.g. the direct and indirect domestic impacts on employment of the increasing share
381 of the recycling industries. The consumption perspective shows the change in the outcomes
382 induced through the countries’ final demand domestically and internationally. For a further
383 illustration of the difference in production and consumption-based measures of material use, see
384 e.g. ^{16,44}.

385 Consumption based impacts affect multiple countries through international trade, while
386 sustainable production patterns are mainly determined through domestic action. Hence, even if the
387 domestic technology is improved significantly, through the consumption of a mix of products
388 produced with domestic and foreign technologies, the sustainability of consumption may not
389 increase as much. But also the opposite is true: even if there is no technological change
390 domestically, the country’s consumption may become more sustainable through the import of
391 goods produced abroad adopting circular economy principles.

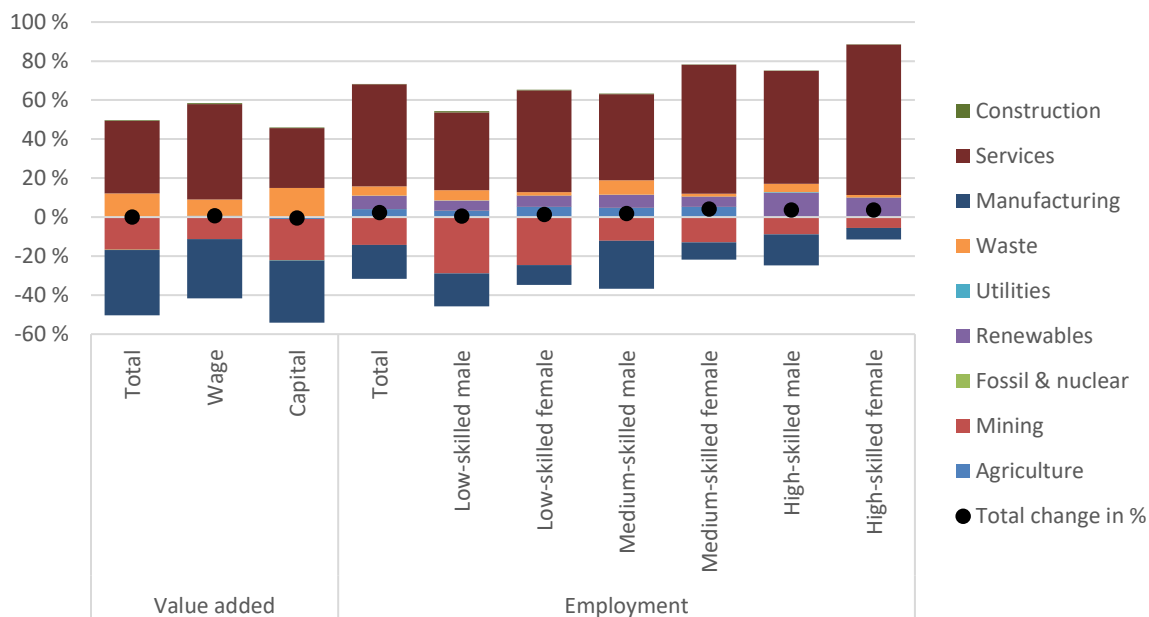
392
 393 **Figure 3.** Comparing relative effects of consumption- and production-based outcomes to the
 394 baseline in 2030: Each country/region is represented by two markers in this figure, the solid, which
 395 represents the differences between the scenarios in material extraction and employment from the
 396 production side and the outlined marker, which shows the differences from the consumption
 397 perspective, i.e. how much material and labor is embodied in the final consumption of that country.
 398 The different world regions are highlighted in different shapes/colors, even though no significant
 399 differences between the world regions is observed.



400
 401
 402 While Figure 3 shows that employment outcomes are similar or slightly higher in the circular
 403 economy when compared to the BAU scenario, Figure 4 outlines how this general average masks
 404 important reallocation across industry sectors. Value added shifts from the capital intense
 405 industries mining and manufacturing to more labor-intensive service industries. In line with that,

406 employment is expected to decline in mining and manufacturing, and these sectoral employment
407 losses will be compensated by growth in the renewables and service sectors. As shown in Section
408 2 of the Supplementary Information, the employment intensity of the secondary industries is not
409 necessarily higher than that of the primary industries. That means that the positive effects on
410 employment are mostly indirect effects through the upstream value chain and the increase in the
411 demand for repair and renting services. On average, the aggregate demand for employment by skill
412 level and gender will not change substantially. However, the circular economy will shift the
413 demand from mining and manufacturing to service and renewables with slightly higher skill levels.
414 While there are possible negative outcomes for low-skilled workers, the shift to a circular economy
415 could contribute to higher labor force participation of women and accelerate the demand for skills
416 upgrading in the workforce. This follows the increased demand in services and goods and services
417 from the waste management and renewable energy industries (Figure 5). For both material and
418 socio-economic indicators, industries in the waste management sector (see Section 1 in the
419 Supplementary Information for a list of these industries) have a positive effect on the overall
420 change. This is due to the increased the market shares of industries re-processing secondary
421 materials. The small positive impacts on material extraction due to demand for production from
422 these secondary industries is more than offset by significant reductions in material extraction for
423 the primary material processing industries.

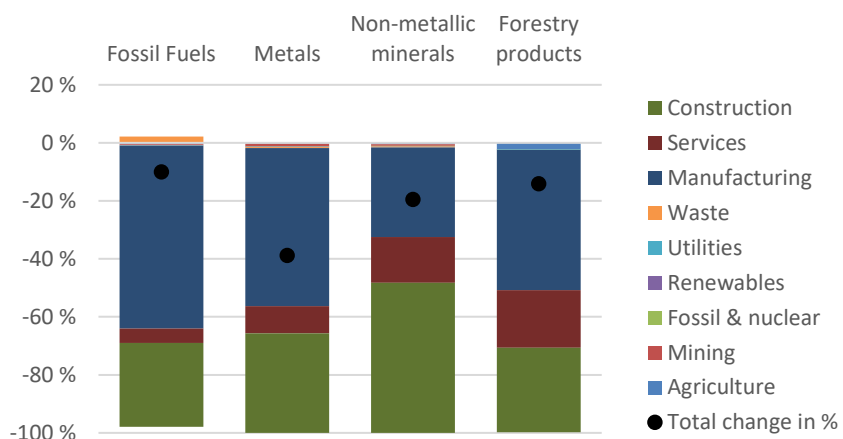
424 **Figure 4.** Sectoral contribution to total difference between scenarios – Value added and
 425 employment



426

427

428 **Figure 5.** Sectoral contribution to total difference between scenarios – Material extraction due to
 429 final demand for products

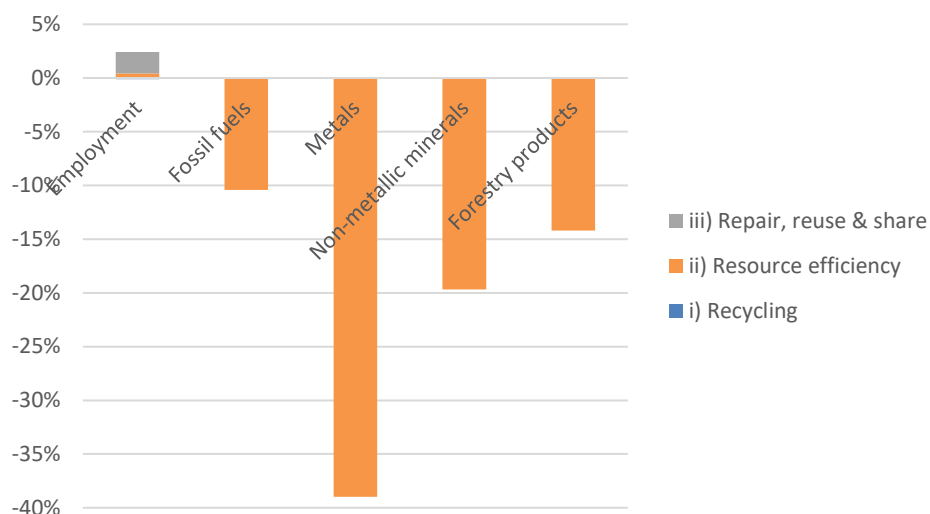


430

431

432 Figure 5 shows that the material implication of these changes. Adopting a circular economy
433 results in lower demand for fossil fuels, metals, non-metallic minerals and forestry products. The
434 reduced economic activity in utilities, production of fossil fuel-based electricity and mining in the
435 circular economy scenario, *vis à vis* the business-as-usual scenario, results in a substantially lower
436 material footprint worldwide. Almost all of the decrease in material use stems from increased
437 resource efficiency, while the positive employment impact is dominated by increased repair, reuse
438 and share, see Figure 6.

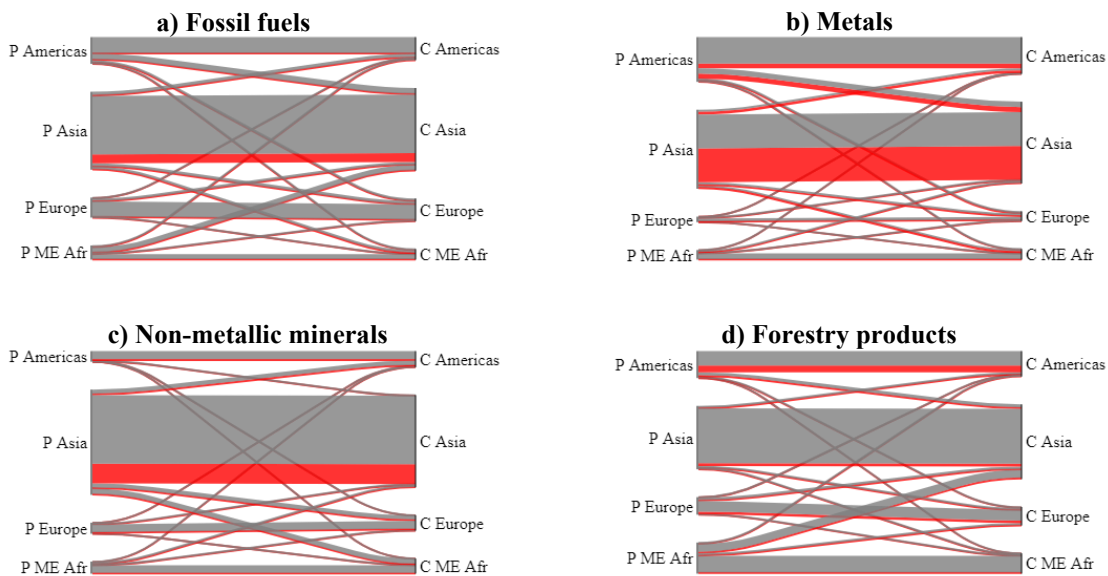
439 **Figure 6.** Contribution of the three key aspects of the circular economy to the results



440
441
442 Given the economic linkages across borders, consumption of goods in one region impacts the
443 production of goods, and the material extraction, in other regions^{16,60}. Considering this perspective
444 is important because the development in one region in the world can increase pressures in other
445 regions depending on the scarcity of resources⁶¹. For all world regions, both production and
446 consumption of materials are lower in the circular economy than in the BAU scenario.

447

448 **Figure 7.** Reduction in trade in embedded materials



449

450

451

452 Figure 7 maps⁶² the material flows between regions, as they are produced (P) in one region (left)
453 and consumed (C) in another region (right). The red parts mark the reduction in material flows that
454 results from the adoption of the circular economy. That is, the size of the grey parts display the
455 flows in the circular economy scenario, while the total (grey + red) indicates the material flows in
456 the baseline scenario. Some parts of the lower material extraction is due to consumption abroad as
457 noted by the red share of the flows between the different regions in Figure 7. Most of the reduction,
458 however, is due to decreased intra-regional use, i.e. the red flows between production P (on the
459 left) and consumption C (on the right) of the same region.

460 The top-left panel in Figure 7 shows that a large share of the fossil fuel materials extracted in
461 the Americas can be traced to the consumption of these materials embodied in goods and services
462 consumed in Asia, and, to a lower extent, Europe and Africa and the Middle East. In the scenario
463 of the circular economy, the reductions in fossil fuel demand result in a decline of extraction in the

464 Americas, but also in lower fossil fuel induced by the consumption of Asia and the Pacific and
465 Europe. For the Middle East and Africa, most of the reduction in fossil fuel production however
466 stems from reduced demand in the other regions, not from reduced demand within the Middle East
467 and Africa.

468 For all other materials, the adoption of the circular economy in Europe and Asia has an important
469 impact in the material extraction of Africa and the Middle East as well. The reduction in global
470 metal extraction is dominated by the reduced intra-regional flows in Asia and the Pacific (reducing
471 both consumption and production by almost 40%), while the reduction in global extraction of
472 forestry products is dominated by the reduction in intra-regional flows in the Americas. A large
473 part of Africa's forestry products is embodied in Asian consumption. Europe has consistently
474 higher consumption of embodied materials than extraction of materials, but overall the smallest
475 share in the world, especially regarding metals, where consumption is expected to be cut by more
476 than 20% compared to the BAU scenario.

477 Discussion

478 Increasing rates of recycling, reducing material inputs, and promoting repair, re-use and sharing
479 are three principle strategies to achieve increased rates of resource efficiency whilst not negatively
480 affecting economic development or employment. In this work, we model these three strategies at
481 the global level to give a first insight into some of the indirect global supply-chain co-benefits (or
482 costs) of these strategies. Whilst many policy and behavioral barriers must be overcome to realize
483 the potential benefits of circular economy measures, our analysis provides an insight into the
484 potential effects that these measures will have, considering the indirect reliance on materials, value
485 added and employment. The use of a global multi-regional input-output model allows us to give

486 insight into the potential direct and indirect impacts on global trade flows and spillover effects
487 compared to the situation we have today.

488 Overall, we find that there is a small positive effect on employment, no significant effect on
489 value added other than a shift from capital intensive to labor intensive industries, and a strong
490 decrease in material extraction. The latter is, what the scenario was built to achieve, while the two
491 former results reflect the direct and indirect economic effects through changes in global supply
492 chains. The positive effect on employment must be analyzed in detail, as the number of employees
493 needed in both manufacturing and mining industries is expected to decrease. This is strongest for
494 the employment of low- and medium-skilled male workers. The number of employees needed in
495 the service sector is expected to strongly increase, with the highest increase in demand for jobs
496 that are currently occupied by medium- and high-skilled female workers. These results clearly
497 show that a retraining of workers is necessary to supply the labor market with a skilled workforce
498 that is ready to take on the challenges of a circular economy. This is particularly important for the
499 workforce in Asian economies, where a large number of low-skilled job in manufacturing is
500 located.

501 From the theoretical perspective, the approach is on the simpler side of input-output based
502 scenario analysis, but according to our knowledge this is among the first high-resolution MRIO-
503 based scenario calculations. There are two main aspects that we would highlight in advancing the
504 research agenda. Firstly, the increased resolution of input-output databases, and the increased data
505 quality on tracking material flows through the economy will allow for more refined and precise
506 estimates, especially around the actual potential for the circular economy measures. Further
507 development of Waste Input-Output approaches (globally), the further integration of technological
508 detail from life-cycle inventory work to input-output models, and expanded coverage of life-cycle

509 inventory work (especially related to non-material inputs and regional detail) are clear areas of
510 data work. Furthermore, one key component of understanding the potential success of the measures
511 is to have a better understanding of stocks, as is common in material-flow analysis research (e.g.
512 ^{63,64}). Rather than parametrizing the success of measures (as is done here), a next step for future
513 research is endogenizing the potential, through the use of dynamic input-output methods. These
514 consider induced effects in the economy by endogenizing technological change and required
515 investment ^{50,55,56,65–67}. This will give additional insights into the temporal dynamics, the links
516 between possible secondary production, the capital and investments required for the production,
517 and the material stocks becoming available for re-use. Detailed data on consumption of fixed
518 capital (CFC) for MRIO systems has recently become available and first analyses show the
519 importance of capital for the accounting of CO₂ emissions ^{68–70}. For materials, including capital
520 is even more important. As a way forward, we envision the estimation of a capital requirement
521 matrix from the CFC and related data.

522 The second aspect of this research that we would like to highlight, resolves around the better
523 understanding of economic development in the global south, where a significant share of material
524 extraction occurs. Our study (and the underlying MRIO database of EXIOBASE) has only basic
525 coverage of both economic structure in the global south, and the development pathways that they
526 are expected to follow. Given the employment effects in the global south, its rapid development,
527 and the generally increased quantities of materials embodied in trade from the regions, having a
528 better understanding of technology, industrial structure, and development pathways in these
529 regions may have a strong impact on understanding the dynamics of global supply-demand
530 relationships. In particular, further statistical work in these regions will enhance the opportunity
531 for global models such as EXIOBASE to provide more accurate representation.

532 The circular economy is an attempt to achieve both economic and employment growth whilst
533 minimizing resource use. Whether this can be realized remains to be seen, but here we attempt to
534 model some of the macro-economic impacts of policy measures relevant for the circular economy.
535 The model is a forward-looking what-if scenario analysis and we consider three different aspects
536 of a circular economy: higher recycling, more efficient use of materials, and repair and sharing of
537 final goods. We model and analyze the structural changes in the both final and intermediate
538 demand that are necessary to achieve a more circular economy.

539 Utilizing the what-if scenarios, our results show that the adoption of the circular economy can
540 lead to a significantly lower global material extraction compared to a baseline. Global results range
541 from a decrease of about 27% in metal extraction, 8% in fossil fuel extraction and use, 8% in
542 forestry products, to about 7% in non-metallic minerals. At the same time, we see a small increase
543 in employment, as demand causes a shift in the need for employment from resource extracting
544 sectors to the service sector. In particular, this will provide more opportunities for high skilled
545 and for female employment, while demanding specific attention to alleviate negative impacts from
546 reduced demand for low skilled workers.

547

548 ASSOCIATED CONTENT

549 **Supporting Information.**

550 The supporting information SI_CEinMRIO.pdf contains

- 551 1. List of waste industries in EXIOBASE
552 2. Information on how to project EXIOBASE to 2030
553 3. A figure of compensation of employees shares
554 4. A description of price changes based on the Leontief price model

555

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561 **Author Contributions**

562 The manuscript was written through contributions of all authors. All authors have given approval
563 to the final version of the manuscript. KSW implemented the model, designed by all authors.

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572

573 ABBREVIATIONS

574 BAU, business-as-usual (scenario); C, Cons, Consumer; IEA ETP, International Energy
575 Agency's Energy Technology Perspectives (publication); IO, input-output; MRIO, multi-
576 regional input-output; P, Prod, Producer; R&D, research and development.

577

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