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Prevalence of noise induced annoyance and its dependency on number of aircraft movements

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Abstract:	<p>The relationship between the prevalence of noise induced annoyance and the noise exposure is traditionally described by a cumulative noise metric such as DNL. Such dose-response functions have no restrictions regarding how the dose has been derived, e.g. either a large number of low level noise events or a small series of high level events.</p> <p>Community Tolerance Level values (CTL) for 32 aircraft noise surveys have been examined with respect to the yearly number of aircraft movements. The airports included in this study were divided into two categories: "high-rate-of-change" (HRC) airports and "low-rate-of-change" (LRC) airports. HRC airports experienced large changes in their operational patterns within three years prior to the surveys, or there had been announcements of controversial plans for major changes, and/or extensive public discussions and media focus on operational issues. LRC airports experienced only minor changes in operations and noise-related controversies.</p> <p>At LRC airports there is a clear relationship between annoyance and the number of aircraft movements. At equal DNL the prevalence of annoyance increases with an increasing number of movements. At HRC airports the prevalence of annoyance is higher. However, the same dependency on number of aircraft movements cannot be found.</p>
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9 Running title: Annoyance and number of movements

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11

Abstract

12 The relationship between the prevalence of noise induced annoyance and the noise exposure is
13 traditionally described by a cumulative noise metric such as DNL. Such dose-response functions have
14 no restrictions regarding how the dose has been derived, *e.g.* either a large number of low level
15 noise events or a small series of high level events.

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17 respect to the yearly number of aircraft movements. The airports included in this study were divided
18 into two categories: "high-rate-of-change" (HRC) airports and "low-rate-of-change" (LRC) airports.
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20 surveys, or there had been announcements of controversial plans for major changes, and/or
21 extensive public discussions and media focus on operational issues. LRC airports experienced only
22 minor changes in operations and noise-related controversies.

23 At LRC airports there is a clear relationship between annoyance and the number of aircraft
24 movements. At equal DNL the prevalence of annoyance increases with an increasing number of
25 movements. At HRC airports the prevalence of annoyance is higher. However, the same dependency
26 on number of aircraft movements cannot be found.

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Introduction

29 Numerous social surveys of people's response to aircraft noise have been conducted in the past half
30 century (Bassarab *et al*, 2009). The primary results of these surveys have typically been reported as
31 prevalence of annoyance as a function of the noise exposure expressed by a cumulative measure
32 such as day-night average sound level (DNL), or day-evening-night level (DENL) after this index was
33 introduced by the European Noise Directive (EU,END, 2002).

34 Several recommendations and standards present the prevalence of annoyance with aircraft noise as
35 a simple two-dimensional issue; *i.e.* the percentage of a population being highly annoyed vs. the
36 cumulative noise exposure (FICON, 1992; ANSI, 1996; Miedema and Vos, 1998; ISO, 2015; *inter alia*).
37 However, a simple visual inspection of a compilation of available survey results as shown in Figure 1,
38 illustrates the great variability of measurements of aircraft annoyance prevalence rates across
39 communities¹. Some of this variability may be attributed to differences in study methods. However, it
40 has long been recognized that the annoyance response may also depend on other non-DNL
41 determinants (McKennell, 1963; Job, 1988). Such factors can be either acoustic, e.g. maximum levels,
42 or non-acoustic, e.g. fear of accidents, situational factors, etc.

43 Numerous models for prediction of the prevalence of annoyance based on various acoustic
44 parameters have been proposed (Schultz, 1982) but none of these, except for the simple "annoyance
45 vs. DNL", has been universally accepted and adopted. Most countries still rely on DNL-based metrics
46 for regulatory purposes regarding annoyance from aircraft noise (Tachibana *et al.* 2008), but there is
47 also some work on supplementary noise metrics (Porter *et al.* 2014).

48 Fidell *et al.* (2011) have presented the concept of *Community Tolerance Level* (CTL) as a means to
49 account for the aggregate influences of non-DNL related factors on annoyance prevalence rates. The
50 CTL parameter, expressed in DNL units, quantifies the magnitude of the influence of all non-DNL
51 related factors, but it does not explain how these different factors affect the annoyance response,
52 *i.e.* the percentage highly annoyed.

53 (insert Figure 1 about here)

54 **Background**

¹The data points in Figure 1 are mainly based on data found in the annexes of the international standard ISO 1996 (International Standards Organization, 2016) and Fidell *et al.* (2011). The cut-off point above which respondents are counted as highly annoyed in a specific survey varies between 67 % and 75 %, with the bulk of the surveys using 72% (Miedema *et al.* 1998). For post 2001 surveys the response on the standardized numerical scale (three upper categories) has been used wherever available (Fields, 2001).

55 For their work on the CTL concept, Fidell *et al.* (2011) compiled a list of 43 surveys on aircraft noise
56 annoyance conducted over the past 60 years. The CTL value for these studies varied across a range of
57 about 25 dB, from 62 dB to 86 dB. The grand average for all 43 surveys was 73.3 dB. The CTL-function
58 associated with this value closely resembles the dose-response function proposed by Miedema and
59 Vos (1998), and which has later been adopted as the EU-recommended curve for assessment of
60 aircraft noise. The definition and use of CTL is described in the 2015 revision of the standard ISO 1996
61 (ISO, 2016).

62 The CTL value for a particular survey gives a simple, single number description of the annoyance
63 response. CTL values below 73.3 dB indicate that the community is less tolerant to noise than the
64 average, and values above 73.3 dB indicate that the community is more tolerant. Differences in CTL
65 values can therefore be used to compare the annoyance response in different communities with
66 different noise exposure situations, provided the definition of *highly annoyed* is based on the same
67 cut-off point (usually responses above 72 % on the annoyance scale).

68 Janssen and Guski (2015) have presented a study on temporal trends in the aircraft noise annoyance
69 response. They analyzed a set of 32 aircraft noise studies contained in the TNO database. They
70 recognized that abrupt changes in the airport operations will affect the annoyance response, and
71 therefore introduced a classification procedure as follows:

72 *For the purposes of this review, we call airports “low-rate change airports”, as long as there is no*
73 *indication of a sustained abrupt change of aircraft movements, or the published intention of the*
74 *airport to change the number of movements within 3 years before and after the study. An abrupt*
75 *change is defined here as a significant deviation in the trend of aircraft movements from the trend*
76 *typical for the airport. Each trend is calculated by means of total movement data during a five year*
77 *period. If the typical trend is disrupted significantly and permanent, we call this a “high-rate change*
78 *airport”. We also classify this airport in the latter category if there has been public discussion about*
79 *operational plans within 3 years before and after the study.*

80 This classification procedure was adopted by Gjestland *et al.*(2015), and they showed that there is a
81 significant difference between the two classes of airport communities. People living near a "low-rate-
82 of-change" (LRC) airport are in general more tolerant to noise than people living near a "high-rate-of-
83 change" (HRC) airport. The average difference in CTL values between the two types was found to be
84 $8 \text{ dB} \pm 5 \text{ dB}$. They did not observe any temporal change in the prevalence of noise annoyance when
85 differentiating the studies in LRC/HRC types; the response in 2015 was similar to the response 30-40
86 years ago. With these important observations it should be possible to study differences between
87 aircraft noise surveys conducted at different times without having study year or classification
88 LRC/HRC as confounding factors.

89

Method

90 A database of social survey findings about the prevalence of aircraft noise-induced annoyance was
91 constructed on the basis of the lists provided by Fidell *et al.*(2011), Janssen *et al.* (2011), Janssen and
92 Guski (2015), and Gjestland *et al.*(2015). The objective of the analysis was to find a possible link
93 between the annoyance response characterized by the CTL value and the amount of traffic at the
94 airport, characterized by the average number of movements per year. The number of aircraft
95 movements is defined as the total number of arrivals and departures. The number includes
96 commercial jets and turbo prop aircraft (both passenger and freight), but excluding GA traffic.

97 Therefore only studies where the number of aircraft movements could be confirmed were included.

98 This information was either found in the original survey reports or from historical data provided by
99 the airports or national aviation authorities.

100 The classification LRC/HRC was based on the classification definition introduced by Jansen and Guski,
101 by using information provided in the original survey reports, and/or through communication with the
102 researchers that conducted the survey.

103 The surveys that were included in the following analysis are shown in Table 1. The rationale for the
104 HRC classification is shown in Table 2. All remaining airports were classified as LRC. The CTL values in
105 Table 1 have been calculated using a "least square error" method using aggregated results for
106 percentage highly annoyed. The cut-off point for %HA is similar for all studies (about 72 %). For
107 details on the CTL calculations, see Fidell *et al.* (2011), ISO (2016) and Taraldsen *et al.*(2016).

108 **Results**

109 The data from Table 1 is plotted in Figure 2. The figure shows CTL as a function of the number of
110 movements per year using a logarithmic scale. A linear regression line with corresponding 95 %
111 confidence intervals are fitted to the complete data set, with CTL as the predicted variable and
112 log(movements) as a predictor variable:

$$113 \quad \text{CTL} = \beta_{\text{intercept}} + \beta_{\log(m)}x_{\log(m)}$$

114 **(insert Figure 2 about here)**

115 Figure 3 shows the same data set, but in this case the two different classes of airports have been
116 taken into account by adding a second predictor variable.

$$117 \quad \text{CTL} = \beta_{\text{intercept}} + \beta_{\log(m)}x_{\log(m)} + \beta_{\text{HRC}}x_{\text{HRC}}$$

118 The new variable is dichotomous (True/False) variable.

119 **(insert Figure 3 about here)**

120 Figure 4 shows the results of yet another analysis. In this case the two sets of data for HRC- and LRC-
121 airports have been analyzed separately.

122 Dashed lines show 95% confidence intervals. The horizontal dash-dot line indicates the CTL value
123 corresponding to the dose-response function recommended by the EU.

124 **(insert Figure 4 about here)**

125

Discussion

126 The CTL value, calculated as described above is a single number description of a certain community
127 with respect to the prevalence of noise-induced annoyance. CTL denotes the noise level at which 50
128 % of the exposed population in that particular community is highly annoyed. A low CTL value
129 indicates a low tolerance for noise and vice versa. Figure 2 shows a plot of the CTL value for 39
130 aircraft noise surveys and the corresponding traffic volume at these airports. The traffic volume, i.e.
131 the total number of take-offs and landings per year, is presented on a logarithmic scale. A univariate
132 linear regression line seems to indicate that there is a correlation between CTL and number of
133 aircraft movements. The regression line has a downward slope of -8.6, indicating a decrease in noise
134 tolerance at a given exposure level corresponding to 2.6 dB per doubling of the traffic.

135 The different survey sites have been classified as LRC airports and HRC airports according to the
136 definition proposed by Jansen and Guski (2015). A simple visual inspection of the data reveals that
137 all but one of the HRC data points fall below the trend line, indicating that most people living near an
138 HRC airport are more annoyed than the average.

139 In Figure 3 a multivariate linear regression function is fitted to the same data set. For a given noise
140 level and a fixed number of movements the response at an HRC airport is shifted equivalent to 8 dB
141 compared with an LRC airport. This shift is in agreement with that reported by Gjestland *et al.* (2015).
142 The downward slope of the trend lines using this analysis method is -5.3. Thus the dependency on
143 the number of movements seems to be less pronounced. A doubling of the traffic at a given exposure
144 level corresponds to a shift in CTL of 1.6 dB.

145 Figure 4 shows the results if the two data sets are analyzed independently. The trend line fitted to
146 the data for the LRC airports, has a downward slope of -6.0 indicating a decrease in noise tolerance
147 at a given exposure level corresponding to 1.8 dB per doubling of the traffic. The trend line fitted to
148 the HRC data points, however, is almost horizontal with a slope of only -0.75. This indicates that the
149 annoyance response at these airports is virtually independent of the traffic volume. At 100,000

150 movements per year ($\log m = 5.0$) the difference in the annoyance response between the two classes
151 of airports, is equivalent to a shift of 7.9 dB in the noise exposure, but at 1,000,000 movements per
152 year ($\log m = 6.0$) the difference has decreased to 5.2 dB.

153 According to these results the EU recommended dose-response function corresponding to a CTL
154 value of 73.3 dB gives a "correct" estimate of the prevalence of annoyance at an LRC airport having
155 about 250,000 aircraft movements per year. The EU-curve over-estimates the annoyance at smaller
156 airports, as higher CTL-values means a greater tolerance to noise, i.e. for a given prevalence of
157 annoyance, people tolerate a higher noise level than predicted by the EU-curve. At airports having
158 more than about 250,000 aircraft movements per year, however, the EU-curve under-estimates the
159 prevalence of annoyance. For HRC airports the prevalence of annoyance seems to be independent on
160 the number of aircraft movements.

161 The negative slope in figure 2 indicates that for equal noise exposure, the percentage of highly
162 annoyed respondents increases with an increasing number of aircraft movements. An increasing
163 number of movements means that the intervals between each noise event become shorter.
164 Experiments with traffic management to increase the length of respite periods have been tried at
165 various airports for instance in the UK and in Australia (Department of Infrastructure and Regional
166 Development, 2014; Jacobs 2012). These experiments have shown that noise-induced annoyance at
167 a given exposure level may be reduced by increasing the length of quiet periods between separate
168 noise events. At larger airports this can be achieved by using alternative runways, and thereby
169 spreading the traffic across a larger area. This is a type of air traffic management that should be
170 further explored.

171 Jansen and Guski's (2015) definition of an HRC airport includes among other things ongoing
172 discussions about operations between the airport authorities and the surrounding community and
173 large uncertainties about the future noise impact situation. The prevalence of annoyance at an HRC
174 airport is generally higher than the average (Gjestland *et al.* 2015). One may assume that the high

175 prevalence of annoyance is only indirectly linked to the noise exposure itself, and that other non-
176 acoustical factors such as mistrust and discontent may be more prominent (Bauer *et al.* 2014). The
177 results shown in Figure 4 support this assumption. The prevalence of annoyance at an HRC airport is
178 more or less independent of the number of movements as opposed to the situation at an LRC airport.

179 (insert Figure 5 about here)

180 A similar conclusion can be drawn from the results shown in Figure 5. This figure shows the results
181 from a recent survey at two Norwegian airports; Trondheim Airport (TRD) which is a typical LRC
182 airport and Oslo Airport (OSL) which is a typical HRC airport. The prevalence of annoyance at
183 Trondheim Airport, described as the percentage of the population that is highly annoyed, is clearly
184 correlated with the exposure level. One may therefore assume that in this case the annoyance is
185 primarily noise-induced. The results from Oslo Airport (OSL), however, are very different. Not only is
186 the annoyance response generally much higher, but there is no clear correlation between the
187 annoyance response and the exposure level. An obvious conclusion would be that in this particular
188 case the annoyance is primarily caused by factors other than the noise level itself.

189 A plausible explanation would be that the annoyance response is driven by a combination of
190 acoustical and non-acoustical factors, and airport specific situational issues will decide which factors
191 that will dominate.

192 It should be noted that this analysis is performed on a global level. The CTL calculations are based on
193 aggregated responses and the total number of movements is valid for the whole airport as such, and
194 may not be representative for the number of aircraft that is observed by the individual residents.

195 Never the less a global approach will yield results that can be used for regulatory purposes on a
196 "community level", but the findings are not suitable for application to individual responses. This
197 reservation, however, also applies to other methods used to predict community response to noise.

198 **Conclusions**

199 It has long been recognized that prevalence of noise induced annoyance is not unambiguously
200 described by a cumulative measure of the noise exposure alone. Other factors, both acoustical and
201 non-acoustical, have also been found to be of importance (Fields, 1998; Miedema and Vos, 1999).
202 The CTL method provides a robust means to compare the results from different studies. The CTL
203 value for a particular community survey gives a single number quantification of the influence of all
204 acoustical and non-acoustical factors that affects the annoyance assessment.

205 The present analysis of survey results from 32 different aircraft noise studies shows that the number
206 of aircraft movements may play a significant role. At so-called LRC airports, i.e. airports with stable
207 operating conditions, the prevalence of highly annoyed residents increases with an increasing
208 amount of traffic. For a given exposure level the percentage of highly annoyed residents increases
209 equivalent to a DNL increase of 1.8 dB per doubling of the traffic. The same tendency cannot be
210 found for HRC airports. At this type of airports the annoyance assessment is therefore most likely
211 dominated by other non-acoustical factors, and the effect of number of movements seems to be
212 absent or masked.

213

214

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270

271 **Figure captions**

272 Figure 1. A compilation of primary results from 43 different surveys on aircraft noise conducted
273 between 1961 and 2005. Each data point represents aggregated results from one survey and for one
274 particular exposure level (Fidell *et al.* 2011)

275

276 Figure 2. CTL values for 39 aircraft noise studies as a function of number of movements, triangles:
277 LRC airports, squares: HRC airports. Univariate linear regression to the complete data set (slope: -8.6,
278 adjusted r^2 : 0.23). Dashed lines show 95% confidence intervals. The horizontal dash-dot line indicates
279 the CTL value corresponding to the dose-response function recommended by the EU.

280

281 Figure 3. CTL values for 39 aircraft noise studies as a function of number of movements, triangles:
282 LRC airports, squares: HRC airports. A multivariate linear regression function has been applied to the
283 two data sets (slope: -5.3, adjusted r^2 : 0.5, shift: 8 dB). Dashed lines show 95% confidence intervals.
284 The horizontal dash-dot line indicates the CTL value corresponding to the dose-response function
285 recommended by the EU.

286

287 Figure 4. CTL values for 39 aircraft noise studies as a function of number of movements, triangles:
288 LRC airports, squares: HRC airports. Independent univariate regression lines have been fitted to the
289 two data sets (slope LRC: - 6.0, slope HRC: -0.75, adjusted r^2 : 0.5). Dashed lines show 95% confidence
290 intervals. The horizontal dash-dot line indicates the CTL value corresponding to the dose-response
291 function recommended by the EU.

292

293 Figure 5. Annoyance reaction results from a noise survey at two Norwegian airports classified as
294 either LRC or HRC (Gelderblom *et al.*2014) (Gjestland *et al.* 2016).

295

Summary of surveys included in the analysis

Study	year	Primary author	Res.	Study code	CTL	Move	H/L
LAX	1973	Fidell and Jones	940	USA-082	72.6	450 000	L
Burbank airport	1979	Fidell <i>et al.</i>	5041	USA-203	63	270 000	H
Orange County	1981	Fidell <i>et al.</i>	3103	USA-204	63.6	522 000	H
Westchester A/C	1982	Fidell <i>et al.</i>	1465	USA-301	70.3	222 000	L
Decatur airport	1982	Schomer	231	USA-250	78.6	83 000	L
Brussels	1980	Jonckheere	677	BEL-288	82.3	100 000	L
Glasgow	1984	Atkinson <i>et al.</i>	608	UKD-238	70	93 000	L
Amsterdam	1984	Miedema	581	NET-240	71.6	141 000	L
Long Beach	1989	Fidell and Silvati	2505	LGB	65	462 000	L
Oslo A/C	1989	Gjestland <i>et al.</i>	3337	NOR-311	74.3	100 000	L
Trondheim	1990	Gjestland <i>et al.</i>	1195	NOR-366	77.3	65 000	L
Atlanta	1991	Fidell and Silvati	922	USA-349	72.3	640 000	L
Bodø Lufthavn	1992	Gjestland <i>et al.</i>	3267	NOR-328	83	70 000	L
Seattle A/C	1995	Fidell <i>et al.</i>	1444	USA-431	81.3	382 000	L
Amsterdam	1996	Breugelmans <i>et al.</i>	11812	NET-371	62.3	322 000	H
Birmingham	1996	Witfield	1072		66	96 000	H
Minneapolis	1996	Fidell <i>et al.</i>	2880	USA-428	74.3	484 000	L
El Segundo, CA	1997	Fidell <i>et al.</i>	644	USA-432	77.6	771 000	L
Frankfurt	1998	Kastka	1147	FRA1	62.3	416 000	H
S San Fransisco	1999	Fidell and Silvati	1250	SFO	71	437 000	L
Munich	2000	Kastka	775	MUC	58.6	334 000	L
Zurich	2001	Brink <i>et al.</i>	1520	SWI-525	68	257 000	H

Amsterdam	2002	Breugelmans <i>et al.</i>	640	GES-2	63.3	401 000	H
Richfield, MN	2002	Fidell <i>et al.</i>	495	MSP	72.6	498 000	L
Zurich	2003	Brink <i>et al.</i>	1444	SWI-534	69	269 000	H
Amsterdam	2005	Breugelmans <i>et al.</i>	478	GES-3	63.3	405 000	H
Cincinnati	2005	Fidell and Sneddon	1606	CVG	71	519 000	H
Frankfurt	2005	Schreckenber	2309	FRA	63.3	490 000	H
Ho Chi Minh	2008	Nguyen <i>et al.</i>	880		75.5	80 000	L
Hanoi	2009	Nguyen <i>et al.</i>	824		68.2	57 000	L
Cologne/Bonn	2010	Bartels	1239		67.6	121 000	L
Da Nang	2011	Nguyen <i>et al.</i>	528		75	29 000	L
Bodø	2014	Gelderblom <i>et al.</i>	302		81.3	38 000	L
Trondheim	2014	Gelderblom <i>et al.</i>	300		82.3	56 000	L
Oslo	2015	Gelderblom <i>et al.</i>	300		68	247 000	H
Stavanger	2015	Gelderblom <i>et al.</i>	300		80	61 000	L
Tromsø	2015	Gelderblom <i>et al.</i>	300		83	36 000	L
Hanoi	2014	Nguyen <i>et al.</i>	890		65.6	88 000	H
Hanoi	2015	Nguyen <i>et al.</i>	1121		63	170 000	H

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305

Table 2

306

Rationale for the HRC classification

307 Study

year rationale

308 **Burbank**

1979 closure and re-opening of runways due to major repairs. Main runway was closed from September 1979 to October 1980

309

310 **Orange County**

1981 Evaluation of three different departure procedures for jet carriers fall 1981

311

312 **Amsterdam**

1996 Comprehensive public discussion about airport expansion

313 **Birmingham**

1996 Announced changes. In 1997 a major restructuring program that would double the airport capacity, would be started

314

315 **Frankfurt**

1998 More or less continuous protests against the airport since 1973. A new terminal that opened in 1994 allowed a large expansion over the following years

316

317

318 **Zurich**

2001 Public discussions about changes of flight paths. (Personal communication, M Brink)

319

320 **Amsterdam**

2002 Discussions about expansion. 6th runway completed in 2003

321 **Zurich**

2003 New flight procedures were implemented. (Personal communication M. Brink)

322

323 **Amsterdam**

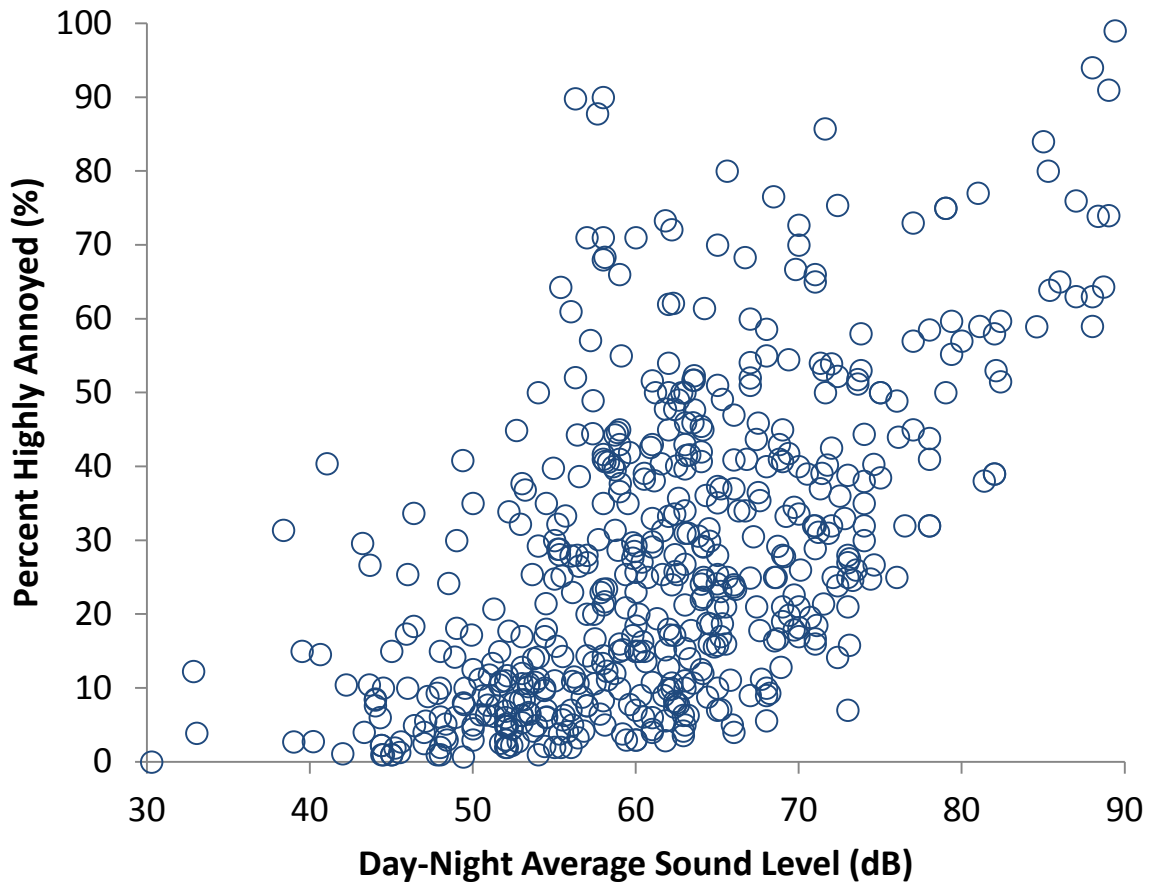
2005 Changes in operations after 6th runway was completed

324 **Cincinnati**

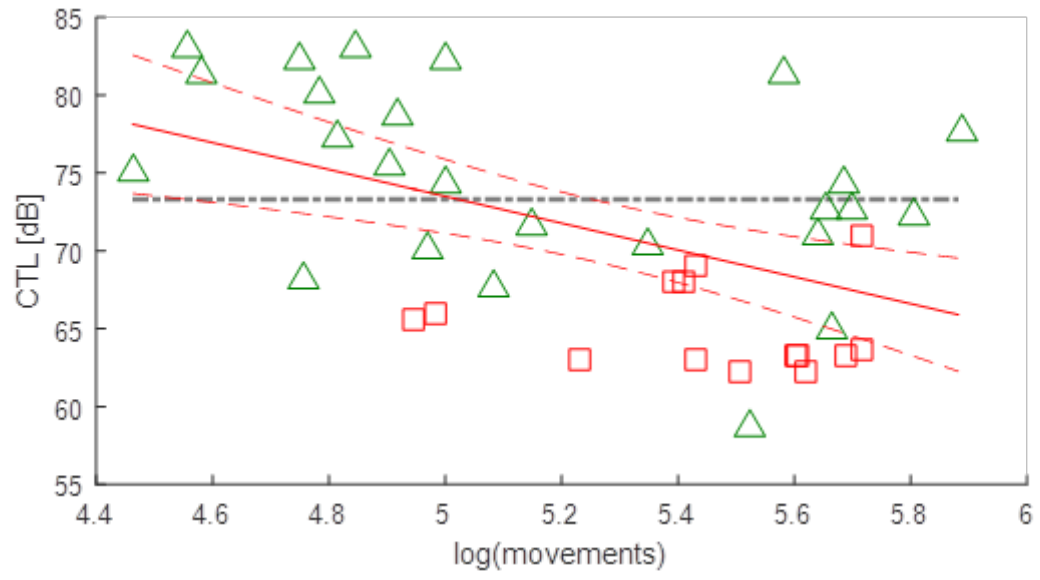
2005 Large expansion of jet aircraft operations prior to study

325	Frankfurt	2005	US Air Force Base was closed and the location of maintenance facility
326			for Airbus 380 was decided
327	Oslo	2015	High Court decision on economic compensation for only some
328			residents. Discussions about the location of a third runway
329	Hanoi	2014	Expansion of airport capacity nearly completed
330	Hanoi	2015	Opening of new terminal. 20 % increase in movements

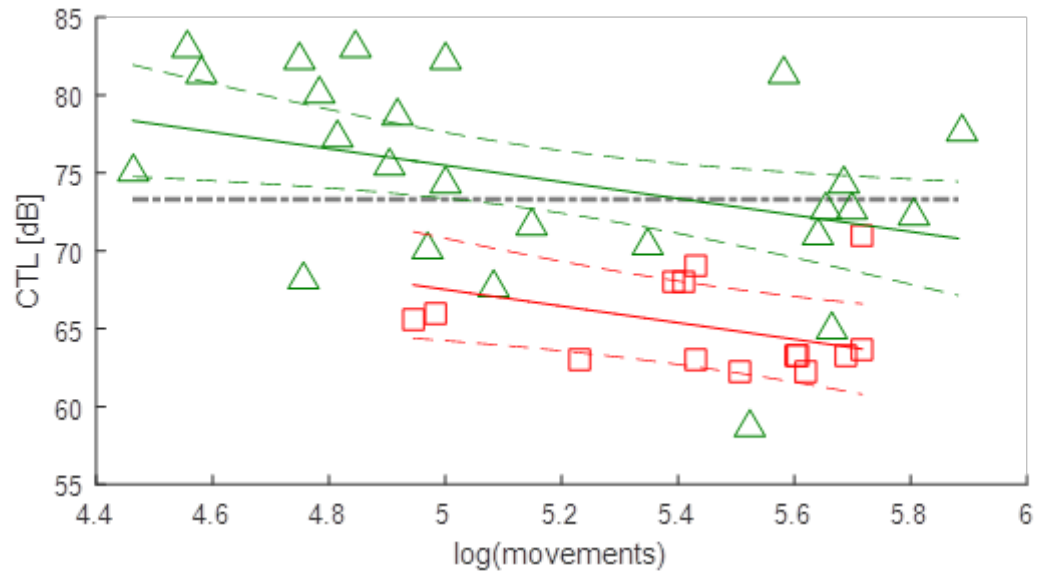
Figure



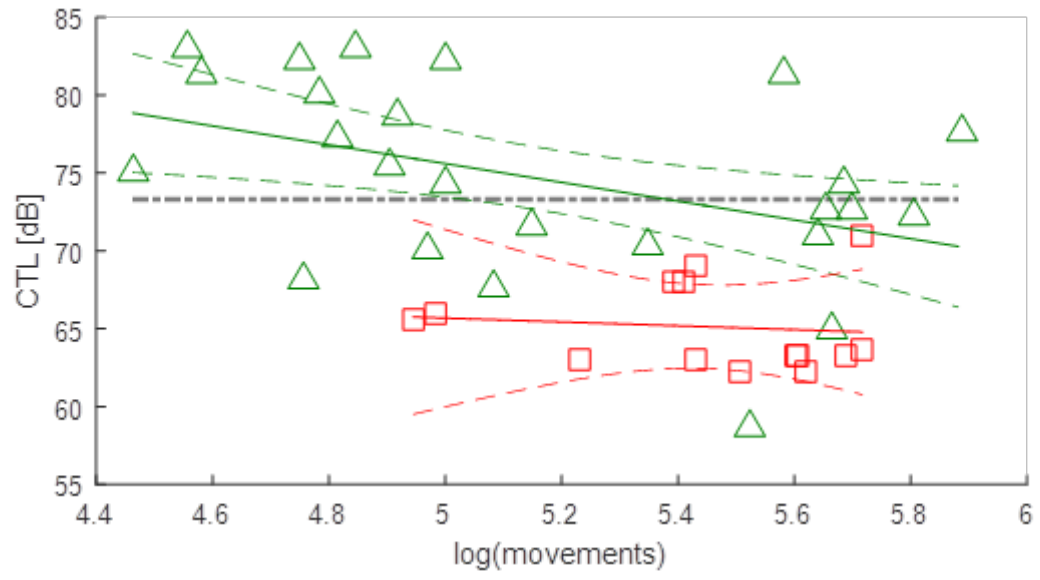
Figure



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